Charter Review Commission Kick-off Presentation

November 20, 2019



Agenda



- 1. Introductions
- 2. Overview of charters
- 3. Process and timeline for Charter Review Commission
- 4. Examples of Staff and Council initiated issues
- 5. Preliminary discussion regarding major topics Commission would like to explore
- 6. Election of Chair and Vice-Chair
- 7. Next Steps

What is a Charter?



- Similar in purpose to the Constitution at the Federal and State levels
- Foundational blueprint for a local government
- Establishes framework of the government's fundamental structure, powers, and processes

History of Home Rule Charters



- Cities in Texas were originally controlled entirely by State legislature
- In early 1900s, State realized that city issues were taking up all it's time and that cities needed additional autonomy
- In 1912, voters passed state constitution amendment authorizing home rule charters for cities of over 5,000 population
- Over 350 cities in Texas have adopted charters; just a few eligible have not
- Addison adopted its charter in 1978
 - Amended 4 times: 1982, 1988, 1993, 2010
 - 2010 examples: Location for beer and wine sales, minor language clarification

Basic Components of a Typical Charter



- Structure and Basic Elements of Governing Body
 - Powers of the City
 - Mayor and City Council
 - Elections
- Basic Administrative Structure
 - City Manager
 - Departments, Offices, and Agencies
- Financial Management
- General Provisions
- Amendment Process
- Transition and Severability

Hierarchy





Code of Ordinances

Council Policies

Administrative Procedures

Qualities of a Good Charter



- Straightforward
- Consistent
- Thorough, but not exhaustive
- Flexible
- Focused on fundamentals

When to Consider Changing the Charter?



- Most local government issues are not charter issues
- Charter amendments should not be a "knee-jerk" reaction to a recent problem
- Charters amendments can produce positive change, but they can become tediously detailed with inefficient procedures and onerous restrictions on governmental functions.

- Ask yourself:
 - Can this problem be solved by the passage of an ordinance, or with a new policy or procedure?
 - Can this problem be solved by getting new officials in office?

Addison's Charter



- Article 1: Incorporation Form of Government Powers
- Article 2: The Council
- Article 3: City Manager
- Article 4: Administrative Departments
- Article 5: Municipal Finance
- Article 6: Franchises and Public Utilities
- Article 7: Municipal Planning and Zoning
- Article 8: Nominations and Elections
- Article 9: Initiative and Referendum
- Article 10: Recall
- Article 11: Miscellaneous Provisions

Remaining Process



- Proposed Second Meeting Agenda
 - Public hearing
 - Discussion of Articles 1-6
 - Staff initiated major issues and minor amendments
 - Issues brought forward by Commission or Community

Proposed Third Meeting Agenda

- Public hearing
- Follow up on Articles 1-6
- Discussion of Articles 7-11
 - Staff initiated major issues and minor amendments
 - Issues brought forward by Commission or Community

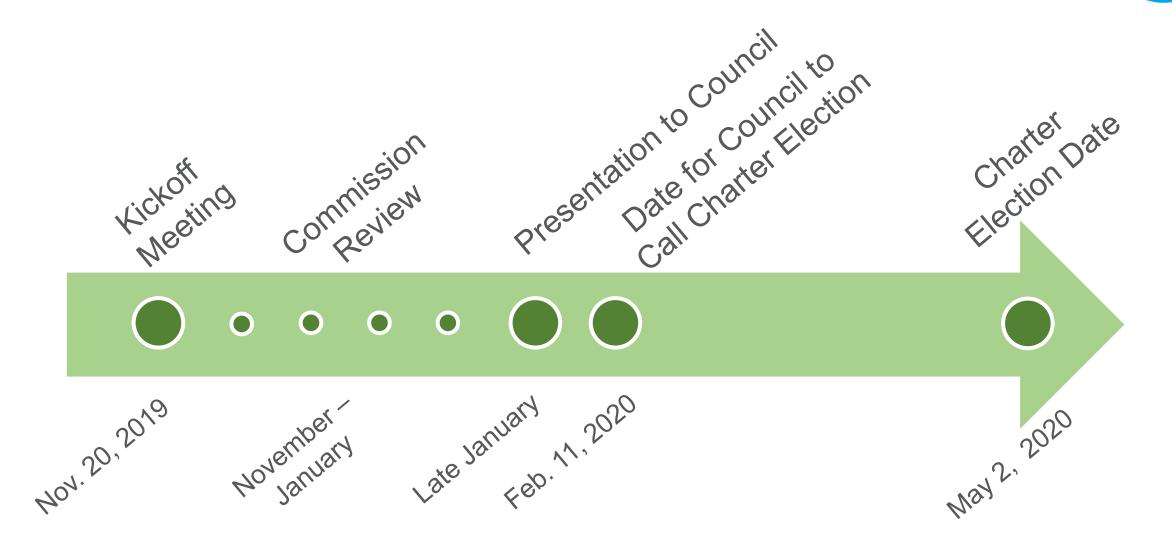
Remaining Process Continued



- Proposed Fourth Agenda
 - Public hearing
 - Follow up on Articles 1-11
 - Discuss report drafting
- Proposed Fifth Agenda
 - Review final report
 - Discuss presentation to Council

Proposed Timeline for May 2020 Election





Staff Initiated Discussion Items



- Town administrative and legal staff have reviewed Charter for potential issues and proposed changes
- Two categories:
 - Major Issues
 - Substantive items that will need Commission discussion
 - Minor Amendments
 - Less substantive issues and "clean up" items for consideration

Item #	Article
Current	Section - Title
Language:	Current text.
Key Message:	Brief description of the issue.
Proposed:	Section Title Proposed "red-lined" text.

Staff Initiated Discussion Items



- Minor
 - Language cleanup and clarification
 - Compliance with State law
- Major
 - Issuing debt for Economic Development
 - Adopted 2010 Charter Language

Council Initiated Discussion Items



- Major
 - City Council term lengths
 - Alternative options for filing for place on the ballot
 - City Secretary reporting structure

Preliminary Commission Discussion



• Are there major issues the Commission would like to explore and discuss during this process?

Election of a Chair and Vice Chair



- Nominations for Chair
 - Vote
- Nominations for Vice-Chair
 - Vote

Next Steps



- Commission Consensus on Process and Timeline
- Scheduling Future Committee Meetings